

CHAPTER 5

*AGENCY COORDINATION AND PUBLIC
INVOLVEMENT*

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5.1 INTRODUCTION

This chapter describes agency coordination and public involvement efforts that occurred throughout the preparation of the Environmental Impact Statement (EIS) for the proposed replacement passenger terminal and associated development (Proposed Project) at the Bob Hope “Hollywood Burbank” Airport. National Environmental Policy Act (NEPA) requirements, as well as FAA guidance, were followed when conducting these activities. The agency coordination and public involvement process was designed to inform and educate the agencies and public about the Proposed Project, notify of the opportunity to provide comments on environmental concerns, and provide the opportunity to review and comment on the scope of the Proposed Project and alternatives being analyzed in the EIS. By receiving and considering agency and public comments, the Federal Aviation Administration (FAA) was able to evaluate and address agency and public concerns about social, economic, and environmental effects of the Proposed Project as part of the preparation of this EIS.

5.2 NOTICE OF INTENT

The FAA issued a notice of intent (NOI) in the *Federal Register* on December 18, 2018,¹ which announced the FAA’s intent to prepare an EIS for the Proposed Project. A copy of the NOI can be found in **Appendix A**.

5.3 NATIVE AMERICAN TRIBAL CONSULTATION

The FAA received a listing of Native American contacts from the State of California Native American Heritage Commission (NAHC) to send information to regarding the Proposed Project and EIS. The Commission recommended consultation with the following tribes: Gabrieleno Band of Mission Indians-Kizh Nation, Gabrielino/Tongva Nation, Gabrielino Tongva Indians of California Tribal Council, and the Gabrielino-Tongva.

On January 17, 2020, the FAA provided detailed information about the Proposed Project to the tribal contacts listed via the U.S. Mail. Copies of these letters can be found in **Appendix H**. One response was received from the Gabrieleno Band of Mission Indians–Kizh Nation requesting a more detailed discussion regarding the Proposed Project. A conference call occurred on February 7, 2020 between the FAA and the Tribal representative. The FAA and Gabrieleno Band of Mission Indians–Kizh Nation concluded the likelihood of finding intact Native American Resources

¹ Federal Register (FR). (2018, December 18). Vol. 83, No. 242, Retrieved April 2020, from Federal Register: <https://www.federalregister.gov/documents/2018/12/18/2018-27373/notice-of-intent-to-prepare-an-environmental-impact-statement-eis-for-the-proposed-replacement>.

during construction of the Proposed Project is extremely low because of the initial construction disturbance on the former northeast quadrant by Lockheed in the 1930s and the following hazardous materials remediation that occurred in the 1990s and 2000s. An Unanticipated Discovery Plan, in accordance with 36 CFR § 800.13(b), was developed, which states that in the event that historic or prehistoric archaeological resources were unearthed during ground-disturbing activities, construction activities shall halt or redirect ground-disturbing activities away from the vicinity of the find so that the find could be evaluated by a qualified archaeologist. A buffer area of at least 25 feet would be established around the find where construction activities would not be allowed to continue.

5.4 CALIFORNIA STATE HISTORIC PRESERVATION OFFICER CONSULTATION

The FAA conducted the required consultation with the California State Historic Preservation Officer (SHPO) under Section 106 of the National Historic Preservation Act (NHPA) of 1966, as amended. The FAA initiated Section 106 consultation with the California SHPO on February 21, 2019 providing a description of the Proposed Undertaking,² seek concurrence of FAA's designation of the Area of Potential Effects (APE). The California SHPO concurred with the FAA's delineation of the APE by letter dated March 19, 2019. (see **Appendix H**). FAA made its determination of eligibility of listing on the National Register of Historic Places (NRHP) and findings of effect of the Proposed Undertaking on historic properties in a letter to the California SHPO on April 10, 2020. The California SHPO concurred with the FAA's determination and finding on July 20, 2020 (see **Appendix H**).

5.5 SCOPING

According to 40 CFR § 1501.7, "there shall be an early and open process for determining the scope of issues to be addressed and for identifying the significant issues related to a proposed action."³ The scoping process is used to ensure that concerns of both the general public and federal, state, and local agencies are considered during the preparation of the EIS.

5.5.1 Agency Scoping

The federal, state, and local agencies listed in **Table 5.5-1** were invited to attend an agency scoping meeting. These agencies either have jurisdiction by law or

² Under Section 106 of the National Historic Preservation Act, a Proposed Project is referred to as the Proposed Undertaking.

³ 40 CFR § 1501.7.

expertise regarding an environmental resource category and the potential environmental impacts associated with the Proposed Project.

**TABLE 5.5-1
AGENCIES INVITED TO AGENCY SCOPING MEETING**

| Agencies Invited to Scoping Meeting | |
|---|---|
| U.S. Army Corps of Engineers Los Angeles Main District Office 915 Wilshire Blvd Los Angeles, CA 90017 | U.S. Environmental Protection Agency Region 9 - Air Division Elizabeth Adams - Acting Director 75 Hawthorne St San Francisco, CA 94105 |
| U.S. Fish and Wildlife Migratory Birds Pacific Southwest Region Headquarters Paul Souza - Regional Director 2800 Cottage Way Sacramento, CA 95825 | U.S. Fish and Wildlife Endangered Species Pacific Southwest Region Headquarters Paul Souza - Regional Director 2800 Cottage Way Sacramento, CA 95825 |
| California Department of Transportation Lauren Wonder, Chief Office of Public Affairs and Media Relations 100 S Main St Los Angeles, CA 90012 | CalEPA California Air Resources Board Richard Corey - Executive Officer California Air Resources Board Executive Office P.O. Box 2815 Sacramento, CA 95802 |
| CalEPA Office of Environmental Health Hazard Assessment (OEHHA) Lauren Zeise - Director P.O. Box 4010 Sacramento, CA 95812-4010 | California High Speed Rail Authority Michelle Boehm - Southern California Regional Director 355 S Grand Ave Suite 2050 Los Angeles, CA 90071 |
| California Native American Heritage Commission Commissioner James Ramos - NAHC Chairperson 1550 Harbor Blvd Suite 100 West Sacramento, CA 95691 | Gabrieleno Band of Mission Indians - Kizh Nation Andrew Salas - Chairperson P.O. Box 393 Covina, CA 91723 |
| Gabrieleno/Tongva San Gabriel Band of Mission Indians Anthony Morales - Chairperson P.O. Box 693 San Gabriel, CA 91778 | Gabrielino/Tongva Nation Sandonne Goad - Chairperson 106 1/2 Judge John Aiso St. #231 Los Angeles, CA 90012 |

| Agencies Invited to Scoping Meeting | |
|---|---|
| Gabrielino Tongva Indians of California Tribal Council Robert F. Dormane – Chairperson P.O. Box 490 Bellflower, CA 90707 | Gabrielino Tongva Tribe Linda Candelaria - Chairperson 80839 Camino Santa Juliana Indio, CA 92203 |
| Gabrielino Tongva Tribe Charles Alvarez – Councilmember 23454 Vanowen St. West Hills, CA 91307 | California Office of Historic Preservation Julianne Polanco - SHPO 1725 23rd St Suite 100 Sacramento, CA 95816 |
| California State Water Resources Control Board George Kostyrko - Director P.O. Box 100 Sacramento, CA 95812-0100 | Burbank-Glendale-Pasadena Airport Authority Zareh Sinanyan - President 2627 N. Hollywood Way Burbank, CA 91505 |
| Burbank Water and Power Jorge Samoano - General Manager P.O. Box 631 Burbank, CA 91503-0631 | City of Burbank Planning Division Scott Plambaeck - Deputy City Planner 150 N. Third St Burbank, CA 91502 |
| City of Burbank Planning Division Patrick Prescott - Community Development Director 150 N. Third St Burbank, CA 91502 | City of Burbank Public Works Marnell Gibson - Public Works Director 150 N. Third St Burbank, CA 91502 |
| City of Burbank Traffic Division Marnell Gibson - Public Works Director 150 N. Third St Burbank, CA 91502 | City of Los Angeles Department of Transportation Seleta Reynolds - General Manager 100 S. Main St 10th Floor Los Angeles, CA 90012 |
| City of Los Angeles Planning and Zoning Vince Bertoni - Director of Planning 200 North Spring St, 5th Floor (Mail Stop 395) Los Angeles, CA 90012-2601 | Los Angeles County Flood Control District Mark Pestrella - Director 900 S. Fremont Ave Alhambra, CA 91803 |

| Agencies Invited to Scoping Meeting | |
|--|--|
| Los Angeles County Department Regional Planning - Airport Land Use Commission Bruce Durbin - Supervising Regional Planner 320 West Temple St, 13th Floor Los Angeles, CA 90012 | Los Angeles County Metropolitan Transportation Authority Phillip A. Washington - Chief Executive Officer One Gateway Plaza Los Angeles, CA 90012-2952 |
| California Regional Water Quality Control Board, Los Angeles Region (Regional Board) Renee Purdy - Executive Officer 320 West Fourth St Suite 200 Los Angeles, CA 90013 | Southern California Association of Governments Darin Chidsey - Interim Executive Director 900 Wilshire Blvd Ste 1700 Los Angeles, CA 90017 |
| South Coast Air Quality Management District (SCAQMD) Wayne Nastri - Executive Officer 21865 Copely Dr Diamond Bar, CA 91765 | Southern California Regional Rail Authority (Metrolink) Art Leahy - Chief Executive Officer 900 Wilshire Blvd Ste 1500 Los Angeles, CA 90017 |

Source: RS&H, 2020.

FAA held the agency scoping meeting in-person in Burbank on January 29, 2019 at the Buena Vista Library from 1:00 p.m. to 2:00 p.m. Pacific Daylight Time (PDT). Each attendee was given an agency scoping package as a supplement to the presentation on the Proposed Project. Both the sign-in sheet and the agency scoping package can be found in **Appendix B**.

No agency comments were received during the agency scoping meeting. During the scoping comment period, December 18, 2018 through March 1, 2019. One federal government agency, seven local and state government agencies, and one elected official provided written comments. **Table 5.5-2** provides a list of comments received by agencies and where in the EIS the issue is discussed. A copy of the full agency comments and FAA responses to those comments can be found in **Appendix B**.

**TABLE 5.5-2
AGENCY COMMENTS RECEIVED DURING SCOPING PERIOD**

| General Comment | Agency | EIS Section(s) Addressing Comment |
|--|--|---|
| Analyze all cumulative impacts upon communities of Los Angeles, and include all members of these communities in public outreach efforts | Los Angeles City Councilmember Paul Krekorian | Chapter 4, Section 4.15 Chapter 5, Section 5.3.2 |
| Request that the EIS analyze potential increase in traffic volumes | Los Angeles County Metropolitan Transportation Authority (MTA) | Chapter 4, Section 4.12.4 |
| Request to evaluate connectivity between the proposed replacement terminal building and existing rail lines | Southern California Regional Rail Authority (SCRRA) | Chapter 4, Section 4.12.4 |
| Concern about potential stormwater discharge impacts and request to disclose Airports National Pollutant Discharge Elimination system (NPDES) permit | United States Environmental Protection Agency (U.S. EPA) | Chapter 4, Section 4.14 |
| Concern about potential of the Proposed Action to interfere with maintenance of national ambient air quality standards (NAAQS) | United States Environmental Protection Agency (U.S. EPA) | Chapter 4, Section 4.3 |
| Request for the EIS to include consideration of feasible sustainable facilities and operations where possible | United States Environmental Protection Agency (U.S. EPA) | Chapter 4, Section 4.10 |

| General Comment | Agency | EIS Section(s) Addressing Comment |
|--|--|--|
| Request that that EIS should include climate change impacts | United States Environmental Protection Agency (U.S. EPA) | Chapter 4, Section 4.5 |
| Request to evaluate construction and operational noise impacts | United States Environmental Protection Agency (U.S. EPA) | Chapter 4, Section 4.11 |
| Request to evaluate human health risk from hazardous waste and nonhazardous solid waste | United States Environmental Protection Agency (U.S. EPA) | Chapter 4, Section 4.7 |
| Request to evaluate connectivity between the proposed replacement terminal building and Metrolink and Regional Intermodal Transit Center | United States Environmental Protection Agency (U.S. EPA) | Chapter 4, Section 4.12 Chapter 4, Section 4.15 |

Source: RS&H, 2020.

5.5.2 Public Scoping

FAA held an in-person public scoping meeting on January 29, 2019, in Burbank, at the Buena Vista Library from 6:00 p.m. to 8:00 p.m. PDT. This meeting functioned as an “open house” workshop where members of the public could view exhibit boards containing project information and direct any questions to members of the FAA, Authority, and EIS consultant team. Project boards used for the public scoping meeting can be viewed in **Appendix B**, or on the project website.⁴ A flyer advertising the public scoping meeting was mailed to all residents that live within a 1,500-foot radius of the Airport. Additionally, advertisements announcing the opportunity to comment on the scope of the EIS were published in three different languages on January 16, 2019 in the *La Opinion*, *Asbarez*, *Pasadena Star News*,

⁴ Bob Hope “Hollywood Burbank” Airport EIS: <https://bobhopeairporteis.com/public-involvement/>.

The Burbank Leader, and *Glendale News Press* newspapers. The flyer and the newspaper advertisements are contained in **Appendix A**.

A total of 183 members of the public signed into the meeting. The public had the opportunity to comment on the scope of the EIS and identify concerns that need to be addressed by submitting a written comment during the public scoping meeting, submitting a verbal comment to a stenographer who was present at the public scoping meeting, or mailing/emailing written comments to the FAA before the scoping period ended (March 1, 2019). Translators for Spanish and Armenian were available during the entirety of the public scoping meeting. **Table 5.5-3** provides a list of the types of comments received from the public and where in the EIS the issue is discussed. Public comments received during the scoping comment period and the FAA responses can be viewed in **Appendix B**.

**TABLE 5.5-3
GENERAL PUBLIC COMMENTS RECEIVED DURING SCOPING PERIOD**

| General Comment | EIS Section(s) Addressing Comment |
|---|--|
| Concerns that the project is intended to increase operations at the Airport | Chapter 1, Section 1.3 |
| Concerns that there would be an increase in aviation noise | Chapter 3, Section 3.11 Chapter 4, Section 4.11 |
| Concerns about impacts to air quality | Chapter 4, Section 4.3 |
| Concerns about impacts to biological resources | Chapter 4, Section 4.4 |
| Concerns about impacts from hazardous materials and pollution | Chapter 4, Section 4.7 |
| Concerns about socioeconomic impacts | Chapter 4, Section 4.12 |
| Concerns about impacts to surface traffic | Chapter 4, Section 4.12.4 |

Source: RS&H, 2020.

5.6 AVAILABILITY OF DRAFT EIS

The U.S. Environmental Protection Agency (USEPA) published the Notice of Availability (NOA) for the Draft EIS in the Federal Register on August 21, 2020. The NOA identified the Proposed Project, initiated the public comment period.

Advertisements in three different languages announcing the availability of the Draft EIS were published on August 21, 2020 in the *La Opinion* and *Pasadena Star News* newspapers and on August 22, 2020 in *Asbarez*, *The Burbank Leader*, and *Glendale News Press* newspapers. The *Federal Register* Notice of Availability and the newspaper advertisements are contained in **Appendix A**. A Notice of Availability for the Draft EIS was sent to all stakeholders who submitted comments during the EIS scoping process. The Draft EIS was available for review online at the following website:

<https://www.bobhopeairporteis.com/>

A paper copy of the Draft EIS was available for public review at Burbank City Hall during normal business hours.

Comments were originally due no later than 5:00p.m. PDT on Monday, October 5, 2020. In a letter dated September 9, 2020 the City of Los Angeles requested a 120-day comment period. In accordance with FAA Order 5050.4B, paragraph 1102(a), the FAA considered that request and decided to extend the comment period for 22 days. This comment period extension includes the 15 days referenced in FAA Order 5050.4B, Section 1102(a) plus an additional 7 days to account for the scoping comments from Studio City for Quiet Skies that were posted on the project website 7 days after the NOA for the Draft EIS was published in the *Federal Register*. This comment period extension resulted in a 67-day comment period on the Draft EIS and all comments were due no later than Tuesday, October 27, 2020. The 22-day extension of the public comment period was published in the *Federal Register* on September 25, 2020 and was advertised in three different languages: the *La Opinion* and *Pasadena Star News* newspapers on October 2, 2020 and in the *Asbarez*, *The Burbank Leader*, and *Glendale News Press* newspapers on October 3, 2020 (see **Appendix A**).

Written comments on the Draft EIS were submitted in the following ways:

By website to:

<https://www.bobhopeairporteis.com/>

By U.S. mail to:

Ms. Edvige B. Mbakoup
 U.S. Department of Transportation
 Environmental Protection Specialist
 Office of Airports, LAX-600.3
 Federal Aviation Administration, Western Pacific Region
 777 S. Aviation Boulevard, Suite 150
 El Segundo, California 90245

5.7 PUBLIC WORKSHOP AND HEARING

Due to the Pandemic, the FAA conducted two virtual public information workshops as part of the public participation process. The virtual public information workshops were held using Zoom from 1:00 pm to 3:00 pm PDT and from 6:00 pm to 8:00 pm PDT on Wednesday, September 23, 2020. The purposes of the virtual public workshops were to update the public on the Draft EIS, give a presentation on the Draft EIS, and answer questions from the public. Translators for the meetings were available upon request. No members of the public requested the use of a translator for the meetings.

A virtual public hearing was held from 6:00 pm to 9:00 pm PDT on Thursday, September 24, 2020. The FAA provided a brief presentation during the virtual public hearing followed by an opportunity for members of the public to provide oral comments on the Draft EIS. Translators for the meeting were available upon request. No members of the public requested the use of a translator for the meeting. **Table 5.7-1** contains a timeline of public notices and correspondence regarding the public comment period and the public workshops and public hearing. The stakeholder list is comprised of individuals, organizations, and government entities who were notified during scoping, provided scoping comments, or signed up for updates on the project website. All emails and eBlasts (mass emails) were sent by either a member of the consultant team or generated by the Proposed Project website.

FAA received a total of 332 comment submissions from governmental agencies, organizations, and individuals on the Draft EIS during the official 67-day comment period (August 21, 2020 through October 27, 2020). A copy of all comments and responses to those comments are provided in **Appendix M**.

5.8 SUMMARY OF REVISIONS TO THE DRAFT EIS

The following is a summary of the text changes to the EIS, reflecting necessary revisions in response to comments or initiated to correct the Draft EIS.

- » The Table of Contents was updated to reflect changes in the names of exhibits and tables and to include additional sections, such as this section, and appendices, such as the responses to comments on the Draft EIS.
- » Chapter 1 was updated to specifically identify those components of the Proposed Project that require FAA approval, to provide additional information to show that there is no correlation between the size of a passenger terminal building and the number of enplanements at an airport, and to provide

**TABLE 5.7-4
TIMELINE OF PUBLIC NOTICES AND CORRESPONDENCE DURING DRAFT EIS PUBLIC COMMENT PERIOD**

| Date | Communication Type | Communication Content |
|--------------------|----------------------------------|--|
| August 21, 2020 | <i>Federal Register</i> | Publication of Draft EIS and Registration for Public Workshops and Public Hearing |
| August 21, 2020 | Newspaper Advertisements | Publication of Draft EIS and Registration for Public Workshops and Public Hearing |
| August 21, 2020 | eBlast to Stakeholder List | Publication of Draft EIS and Registration for Public Workshops and Public Hearing |
| August 22, 2020 | eBlast to Stakeholder List | Correction on dates of the Public Workshops and Public Hearing |
| August 22, 2020 | Newspaper Advertisement | Publication of Draft EIS and Registration for Public Workshops and Public Hearing |
| September 16, 2020 | eBlast to Stakeholder List | Reminder for Registering for Public Workshops and Public Hearing |
| September 21, 2020 | eBlast to Stakeholder List | Extension of Public Comment Period |
| September 22, 2020 | Email to Registered Participants | Public Workshops Attendance Instructions |
| September 22, 2020 | Email to Registered Participants | Public Hearing Attendance Instructions |
| September 24, 2020 | Email to Registered Participants | Public Hearing Attendance Instructions Reminder |
| September 24, 2020 | Email to Registered Participants | Public Hearing Phone Number Correction |
| September 25, 2020 | <i>Federal Register</i> | Extension of Public Comment Period |
| October 2, 2020 | Newspaper Advertisements | Extension of Public Comment Period |
| October 3, 2020 | Newspaper Advertisement | Extension of Public Comment Period |
| October 9, 2020 | eBlast to Stakeholder List | Thank You for Attending the Public Workshops and Public Hearing with Links to Recordings of the Meetings |

Source: RS&H, 2021.

details regarding the publication of the Draft EIS and the 67-day public comment period on the Draft EIS.

- » Chapter 3 was updated to correct data associated with the minority and low-income populations in census tract block groups within the General Study Area, to remove components of the Proposed Project that were listed as cumulative projects, and to add and update other cumulative projects within the General Study Area.
- » Chapter 4 was updated to provide additional information regarding air pollutant emissions, to add jackhammers as potential equipment to be used during construction, to update the environmental justice analysis to incorporate the correct data associated with the minority and low-income populations in census tract block groups within the General Study Area, and to properly characterize measures to reduce potential impacts as minimization measures and not measures to mitigate significant impacts. None of these changes resulted in any changes to the conclusions regarding the significance of impacts that would occur with implementation of the Proposed Project.
- » Chapter 5 was updated to document the Section 106 consultation process with the California State Historic Preservation Officer, update information regarding the 67-day public comment period on the Draft EIS and summarize the revisions to the Draft EIS that are included in the Final EIS.
- » Chapter 6 was updated to include persons who worked on the preparation of this EIS.
- » Chapter 7 was updated to include additional references that were used in preparing the EIS.
- » Appendix B was updated to include the scoping letter from Studio City for Quiet Skies and the responses to that scoping letter.